Self-Represented Litigation Network

Pre Conference

<u>May 2011</u>

SRLN Pre-Conference (2011) © Richard Zorza



- The Day
- Note on Video Streaming

Outline AM

- 8:30 Brief Introductions and Statements of Interest
- 9:00 SRLN and Washington Report
- 9:15 Research/Triage and Access to Counsel
- 9:50 Report on ABA Poll on Lawyers and Access
- 10:00 Unbundling and Pro Bono
- 10:45 Break
- 11:00 Federal Court Opportunities
- 11:30 LEP Updates and Innovations
- 12:15 Lunch and Networking

Outline PM

- 1:00Trip to local SHC
- 3:00 Model State APA and SRLs
- 3:20 US Justice Index
- 3:30 E-Filing Access Campaign Strategy Session
- 3:50 Brainstorm Court Simplification for Access
- 4:10 Problem Solving Time for All
- 4:45 Prioritizing Ideas for SRLN in 2011 201

All Day Table for Sharing of Handouts

I. Brief Introductions and Statements of Interest

Richard Zorza

- Who you are
- Why are you here
- 1 minute total!

II. Washington Report

- The Budget Picture
- LSC
- SJI
- DOJ
- CCJ
- SCOTUS

SRLN Directions

- The States
- Policy Directions
 - Judicial
 - Administrative
 - Simplification
- Work Groups
- Thinking about the Coming Year

III. Research/Triage

Bonnie Hough and Richard Zorza

- Harvard Unemployment Study
- California Brief Services Study
- Los Angeles Self Help Center Study

Integration of Conclusions

- How Little We Know
- Huge Variety of Outcomes/Patterns
- Need for Understanding Actual Process Studied
- Underlining Results Depend On Type of Case
- Underlining Need for True Randomness

Lessons for Future of Research

- How Reported
- Law Version
- Statistical Significance
- Context Critical
- Need for Best Practices

Implications for Access to Counsel

- Triage is key
- Not just who wins with help, but who wins anyway
- Need feedback loop for data on outcomes

IV. Report on ABA Poll on Lawyers and Access

Will Hornsby, Staff Counsel

ABA Standing Committee on the Delivery of Legal Services

Will.hornsby@americanbar.org

SRLN Pre-Conference (2011)

The Survey

- Conducted by Harris Interactive
- Landline Telephone Survey
- Over 1,000 adults from around the country
- Weighted Sampling
- Conducted September 8 through 12, 2010

Unbundling

- Definition
- Familiarity with Unbundling
- Likelihood of Talking to a Lawyer about Unbundling
- Importance of a Lawyer Unbundling Services

Definition...

Some lawyers are unbundling their services. "Unbundling" means that the lawyer and the client team up to divide the work between them. Instead of the lawyer doing everything, the lawyer does some of the work and the client does some of the work. For example, a lawyer may give the client instructions on how to fill out the paperwork necessary for court and the client then completes the forms. This would save money on attorneys' fees, but may take a lot of your time.

Familiarity...



Talking to a Lawyer About Unbundling



SRLN Pre-Conference (2011)

Self-Help Resources

- • A court self-help center;
- • A court clerk;
- • A judge;
- • A librarian;
- • Self-help books;
- • Self-help software;
- • Online legal services that charge a fee;
- • Online legal services that are free



V. Unbundled Pro Bono in the <u>Court</u> Stacey Marz

- Early Resolution Project (ERP) in Anchorage, AK
- All contested divorce & custody cases screened for suitability
- Both parties self-represented
- Volunteer attorneys do unbundled in court
- Self-help center staff assist with paperwork and child support calculations
- Paperwork is done and distributed in courtroom

<u>Some details – court side</u>

- Judge functions as a settlement judge
- Mass setting of cases 6-9 scheduled for 3 hour blocks
- Hearings are 2 times a month
- Fridays afternoons: more convenient for volunteer attorneys
- Attorneys coordinated by AK Pro Bono Program contract attorney

Goals of ERP

- Settle and close cases
- Get parties before judge as soon as possible
- Enter interim orders if case doesn't settle
- Have parties meet with lawyers to get "reality check," get legal advice, identify what is worth fighting about, try to settle any issue, craft unique provisions for particular case

File screening

- All contested files routed to screening attorney after the answer filed
- Screened for likelihood of settlement, looking at several factors to get "flavor" of the case
- File takes about 15 minutes to screen
- Try to schedule ERP hearing within 30 days
- Try to balance calendars to include "easy" (uncontested that don't need lawyers) and more contested (that could benefit from lawyers)
- Write brief summaries about case
- Draft expected orders and findings based on information in the file with brief memo to judge about any forms related issues

	· · · · · · · · · · · · · · · · · · ·	1.0
EDD Saraaala	g Factors (5/5/11)	
ERP screenin	ig ractors (plori i)	
Criteria Acc	ept for Calendar	
Uncontested on all or most issues	Yes	
Uncontested on at least one issue	Yes	
Current on child support	Yes	
Limited issues in the case	Yes	
Workable solution is obvious	Yes	
Simple finances	Yes	
Short duration of marriage	Yes	
Receptive to advice and authority	Yes	
Military member is a party	Yes	
Could work well with a lawyer	Yes	
Highly contested	No	
Substantial criminal history	No	
Active and significant DV	No	
Substantial DV history	No	
Complicated finances	No	
Substantial fact-finding needed (paternity)	No	
High emotional volatility	No	
Large child support arrearages	No	
Both parties are telephonic	No	
One party is telephonic	Maybe (only if looks likely to settle and there are norvery few other telephonic cases)	

Encourage settlement mindset

- Scheduling order
 - Plain language
 - Presents hearing as a special opportunity
 - Tells them documents to file or bring
 - Includes phone number for questions
- Screening attorney calls both parties 2-3 days before hearing (average time 5 minutes)
 - Reminds them of hearing date, time and location
 - Gives pep talk about settling and finishing case
 - Explains difference between settlement hearing and trial
 - Tells them to fax or bring missing financial documents
 - Answers questions about process or forms

ST BEP 1	- without lawyer language - Microsoft Word	
Ele E	dit View Insent Pormat Ioolis Table Window Help	Type a question for help 💿 🛪
Final Sho	weng Markup : - Show	
4 10	xdng1+Ary:And x 12 x 🖪 Z U 🖩 👅 🗃 🗰 💷 ↓ 🗄 🗄 🕸 🖓 • 🗛 • 👷	
1	All Entries * 1 tom-	
•		- 67 · · · · · · · · · ·
	IN THE SUPERIOR COURT FOR THE STATE OF ALASKA THIRD JUDICIAL DISTRICT AT ANCHORAGE	
	MACRO [PLAINTIFF'S NAME]	
1.1	Plaintiff,	
	MACRO [DEFENDANT'S NAME]	
	Defendant Case No. MACRO [CASE NO.]	
	SCHEDULING ORDER FOR EARLY RESOLUTION HEARING	
1	WHEN: May 22, 2011 at 1:30 pm	
	WHERE: Jury Assembly Room, 2 nd floor, Nesbett Courthouse, 825 W. 4 th Ave., Anchorage, AK 99501	
	WHAT: Your case has been selected for a special court hearing with a Settlement Judge when you will have the opportunity to resolve your case quickly if both parties can come to agreement on the issues in your case. Plan to be at the court for approximately 3 hours, although your case may be done much quicker depending on how many issues need to be addressed. If you cannot settle all of the issues at the end of the Early Resolution Hearing your file will go to the judge initially assigned to hear your case as listed on the Domestic Relations Initial Order. That judge will schedule additional hearings and a trial that will occur	e g
And and a subscription of the local division		
Page 1	Sec.1 1/2 At 0.0" to 1 Col 1 AEC TBA CHT OVE DE	

Court's communication with volunteer

attorneys

- 1 point of contact AK Pro Bono Program Volunteer Attorney Coordinator (VAC) and SHC
- Screening attorney emails list of cases and case numbers to VAC upon selection
- VAC reviews files, may draft proposed orders, solicits volunteers, provides case names for conflict checks, matches cases to volunteer
- VAC emails which cases will work with volunteers and suggests case order for hearing
- VAC spends 15 hours per calendar (prep and in-court time)

SHC coordinates with Judge before ERP hearing

- Prepares brief case summaries
- Prepares draft forms and child support calculations and memo identifying any issues
- Suggests order of cases, including which cases will work with volunteer attorneys, which will need the judge to settle on the record, which appear totally uncontested
- Notifies of telephonic parties

i + Arial, • Arial	
Al Entries *	l terrai a
きんたけの	
	ERP CALENDAR 4-15-2011 (as of 4/13/2011)
	Jeremiah McBride v. Damesha McBride (Shine) 11-05860 Pfiffner
	Complaint for divorce without children. Married less than one year. Jeremiah wants the divorce. Damesha seeking separation and opportunity to reconcile.
	Complaint filed 3/1/2011. Answer filed 3/15/2011. Unresponsive answer in that Damesha checked all of the "no paragraph" boxes. Parties married 5/24/2010 on Ft. Rich. Jeremiah is 21, US Army, Ft. Rich.
	Demesha is 20. Both parties in ANC. Both agree no property to divide.
	Time/complexity: 2
	Amanda Morgan v. Jonathan Morgan 11-05640 Aarseth
	Complaint for divorce without children, Uncontested, 5 month marriage, together 6 weeks. Both parties say no property but Amanda checked boxes for car, guns,
	bank, debt (?). Amanda asking for \$300/mo spousal support and attorney fees (if applicable). Amanda claims \$2k of her PP missing.
	Complaint filed 2/22/2011. Answer filed 3/14/2011. Parties married in ANC 10/22/2010. DOS 12/9/2010. Amanda is 30.
	Jonathan is 21. Third marriage for Amanda, This third marriage occurred 7 days after divorce number 2. Amanda has pending motion for return of \$2k, pre-marital PP.
	Time/complexity: 2
	Jeremiah Seul v. Luafaletele Taufete'e 10-10842 Guidi
	Complaint for custody of four children ages 6 (twins), 5, and 4. Dad asks for joint and shared, mom asks for sole and primary. Visitation will take time to work out, otherwise, not complicated. There is a

Specialized forms - from SHC and

Generic ERP Final Findings and Conclusions of Law and Decrees prepared by court staff

• VAC created form orders to provide standard custody arrangements for different situations (same location, relocation, shift employment)



	et Jook Table Window Help	Type a question for h
rmal + Arial, 💽 Arial		
Al Entries *		
	11112 G	
	Forms for 4/22/11	
	Thompson v. Thompson, JAN-11-06106CI	
	Forms: FFCL and Divorce Decree drafted - no property, no kids	
	issues: Parties filed uncontested motion to cancel divorce on 4/14/11. On 4/19 Jim called both to confirm they wanted to reconcile and be removed from 4/22 ERP to which they agreed. Then 4/19 husband went to clerks office to reinstate divorce hearing so we put them back on 4/22 and notified both parties to come to ERP hearing.	
	Vang.v. Lee, 3AN-11-06000CI	
	Exems: FFCL and divorce decree drafted	
	CSO drafted using divided calculation using income from 2010 tax returns. Mother filed a divided calculation that is correct to my calculation.	
	issues: 6 kids, parents agree to divided custody with each having 3 kids; based on 2010 tax returns, they have been living this divided custody arrangement – each parent claimed 3 children	
	CSO drafted for 3 kids with father paying \$551.81.mo. I didn't do any calculations for when the kids start aging out as I don't know what custody arrangement is contemplated at that time (oldest kid is 15). No health insurance except for Denail Kidcare. Their mailing addresses are the same based on the file. Also don't know who their employers are so left that blank.	
	**May need to call the language line; Mother wanted to bring a friend to interpret and we told her the court would provide an interpreter and she then said she didn't want one (but the court has to provide a qualified interpreter under federal law fyou believe she is LEP)	
	Parker-Taylor v. McBitney, 3AN-11-05975CI	
	Eorms: draft EECL and decree for custody without specifics for vis plan	
	issues: 14 year old child has not really known his father but has expressed desire to see him occasionally (letter from boy in file), hence the custody case. Father's answer agrees with sole legal and primary physical to Mother. No specific vis. plan suggested.	
300	CRRD order of \$786 in effort and father has been revine surgert (see wrist out from CRRD	

Logistics Outside Courtroom

- Parties show up at Jury Assembly Room (large room with tables and chairs)
- 2 laptops with forms loaded, wireless internet, printer
- Self-Help Center facilitator checks in parties and collect any financial docs they bring, copy and distribute to other party
- Parties fill out "Status Updates" for attorneys' review
- VAC assigns parties volunteer attorneys and they meet and negotiate
- Cases that are relatively uncontested and those with a telephonic party go to the courtroom first
- Parties working with lawyers return to court when ready to report outcome and case heard as soon as possible

Judge's Role

- Functions as a settlement judge
- Explains ERP and her role
 - May explain role of volunteer attorneys and unbundled legal services, depending on the case composition
- Only issues orders based on agreement or when parties agree to let judge make the decision
- Issues interim orders and either
 - schedules another ERP hearing at a future date to finalize, or
 - sends case to assigned judge for further proceedings
- Issues final orders, distributes in court and closes case

Volunteer Lawyers

- VAC recruits volunteers based on experience and ability to work in "controlled chaos" setting of live courtroom
- VAC provides training on ERP (logistics, judge's expectations, spirit of settlement), ethics of doing unbundled
- Lawyers give clients handout explaining role and limitation of representation, which litigant signs and returns
- Lawyers show up when available
- VAC matches lawyers with clients based on experience and issues in case
- Lawyer may function as a neutral / mediator depending on case and lawyer availability
- Lawyer may speak in court for client
- Lawyer may help with drafting paperwork and child support calculations or request help from self-help staff

Role of Self-Help Center Staff

- Project management
 - Administrative logistics (equipment, calendaring, forms prep, arranging for telephonic appearance, keeping stats, docketing in CMS, prepping and sending scheduling orders, copying final orders)
 - File work (screening cases, summaries for judge and VAC, calendar composition, prep orders)
 - Communication (with judge and VAC)
 - Support volunteer attorneys during ERP
 - Document prep, simple child support calculations

Party checks in with SHC staff


dž Yew Incert F nal+(Latr - Arial	gmat Iools Tgble Window Help + 10 + B Z U E E 30 E (I + 1⊟ 1⊟ 1€ 1€ 1€ 1€ - 42 + <u>A</u> + <u>B</u>	Type a question for he
Al Entries *	Liperon	
20		dentes.
	Your Name:	
	When (s(are) child(ren) with Dad?	
	3) Do you want a different schedule? NO YES, If yes, please think about what exactly you want changed and why.	
s the e		



Alaska Pro Bono Program, Inc.

As a public service, volunteer attorneys and attorney-mediators from the Alaska Pro Bono Program, Inc. are available for a brief, free consultation to help you finish your case today. The volunteers are private, independent lawyers and lawyer-mediators who do not work for the court, and are not being paid by anyone.

The Volunteer Lawyer can provide:

- ✓ Confidential advice
- Advice regarding possible responses to proposals made by the Court or the other party in your case
- Advice about the importance of seeking private legal counsel if warranted and affordable ways to do that
- Speak for you in court today or to opposing counsel only to help explain your desire or agreements based on the consultation

The Volunteer Mediator can provide:

- Neutral legal information to both parties
- Facilitate conversation with both parties to fine tune necessary details
 - Keep information confidential from

A Volunteer Mediator CANNOT provide legal advice answer questions at any other time than today draft any documents keep copies

	xots Tigble Window Help	Type a question for
nal + (Latir 🖌 Calibri	★ 14 ★ ■ Z 2 ■ ■ 二 + 三 三 译 译 □ + 型 + Δ + 💂	
All Entries *		
100	Sector 2	17111
	Acknowledgement of Limitations for Volunteer Lawyer / Mediator On	
	I,, want a free consultation with a lawyer or mediator and agree to the terms described in the handout. I understand the volunteer is not my lawyer or mediator for the case, has no responsibility beyond today and can only provide me limited services based on our brief	
	Client's signature	
	I,, want a free consultation with a lawyer or mediator and agree to the terms described in the handout. I understand	
	the volunteer is not my lawyer or mediator for the case, has no responsibility beyond today and can only provide me limited services based on our brief consultation.	
	Chent's signature	
	I certify I reviewed the limitations of service or representation with the client(s) listed above.	
	Volunteer's Name / Lawyer or Mediator	
and the second	Webent ear's Circuitere	
s to c		

Logistics in Courtroom

- "Easy" cases and telephonic cases heard first while lawyers work w/ parties outside
- Judge only issues orders (final or interim) if parties agree or agree to let judge make the call
- Parties with interim orders can come back to 2nd ERP hearing; beyond that case goes to assigned judge
- From judge's ruling, the draft paperwork is finalized, printed, copied and distributed in courtroom by clerk
- If no agreement at all, send case to assigned judge for further proceedings

Benefits to SRLs

- access to early resolution
 - avoids expedited motions and petitions for protective orders
- get the reality check conversation in private
- get a mini-legal diagnosis about whether hiring a lawyer would make a difference
- lawyers unveil issues such as coercion, or hidden legal issues because parties don't think they're "relevant
- get appropriate interim orders, setting ground rules for the case and minimizing uncertainty
 - avoids expedited motions and petitions for protective orders
- all of the above helps triage the case to the proper resolution method
- lawyers do enforcement analysis, resulting in orders crafted to avoid obvious enforcement pitfalls
- get advice on post-judgment issues, most importantly child support modifications

Benefits to volunteer attorneys

- Immediate gratification lawyers work as real time problem solvers
- Opportunity to make a significant contribution to access to justice
- Discrete opt-in pro bono obligation responsibilities last only as long as the consult
- Get training and experience doing unbundled work
- No preparation or follow-up required APBP and court system provide administrative support
- Fun atmosphere
 - collegiality with other volunteers
 - "controlled chaos" environment of working in live court

Benefits to the court

- Efficiently moves cases to resolution and closure
- Frees judicial resources for more complex cases
- Reduces workload for other departments who aren't touching files
- Final documents completed and distributed at hearing
- Reduces mailing costs because not mailing orders
- Parties get legal advice so buy-in to agreements and behave better in future proceedings

<u>Stats</u>

- Approximately 45% of all newly filed Anchorage contested family law cases with 2 SRLs in ERP
- 72.1% full settlement rate
- 16.4% cases sent back to assigned judge, usually with an interim order
- 8.2% got interim orders and will come to second ERP hearing
- 3.3% removed from ERP because hired lawyer
- Appearance rate is almost 100% (only 1 party since Nov. 09 has not appeared!)

Contact Information

- Stacey Marz, Director of Family Law Self-Help Center, Alaska Court System
 - <u>– smarz@courts.state.ak.us</u>

- (907) 264-0877

- Katherine Alteneder, Volunteer Attorney Coordinator, Alaska Pro Bono Program
 - <u>kalteneder@gmail.com</u>

- (907) 694-1150

LALAWLIBRARY

2011 Equal Justice Conference

Helping Self-Represented Litigants in the Federal Courts: Pro Bono Opportunities and Innovative Partnerships

May 20, 2011

Introductions

- Janine Liebert, Librarian, Programs & Partnerships, LA Law Library
- Mairi McKeever, Managing Attorney, Volunteer Legal Services Program (VLSP)
- Michael Meyer, Supervising Staff Attorney, U.S. District Court for the Northern District of Illinois
- Suzanne H. Segal, United States Magistrate Judge, U.S. District Court for the Central District of California
- Hernán Vera, President and Chief Executive Officer, Public Counsel
- Richard Zorza, Coordinator, Self-Represented Litigation Network (SRLN)

Overview for the Workshop

- Welcome and Goals for the Session
- Pro Se Litigation from a Federal Judge's Perspective
- Solutions to the Challenges of Federal Pro Se Litigation
 - Brief overview of three federal pro se clinic models
 - Effective collaboration
- Law Libraries as a Partnering Resource
- Trends in State Courts and Replication Strategies
- Next Steps and Closing

The Rise in Pro Se Litigation

Filings	CY08	CY09	CY10	% Increase
Total Filings	267,257	276,397	282,895	5.9%
Pro Se Filings	70,948	71,543	72,900	2.8%
Prisoner Pro Se	50,756	48,722	48,581	-4.3%
Non Prisoner Pro Se	20,192	22,821	24,319	20.4%

District Court Filings – CY10

District Court Filings – CY10



Pro Se Litigation from a Federal Judge's Perspective

- Volume/challenge of cases without counsel; impact on court's resources
- Challenges to court staff; increased workloads
- Denial of access to justice for legitimate claims due to obstacles of practicing in federal court
- Challenges faced by defendants who cannot afford counsel
- Security issues for judges, staff and volunteers
- Difficulty in resolving cases efficiently, both through motion practice and trial, when litigant is unrepresented
- Buy-in important –awareness of different viewpoints of value of self-help services w/in courts

<u>Solutions to the Challenges of</u> <u>Pro Se Litigation</u>

Pro Se Clinics: Three Models

•The Public Counsel Federal Pro Se Clinic - U.S. District Court for the Central District of California

•VLSP Legal Help Center - U.S. District Court for the Northern District of California

•Self-Help Assistance Desk

- U.S. District Court for the Northern District of Illinois

Federal Pro Se Clinic



Representing Yourself in Federal Courts

INITED STATES DISTRICT COURT, CENTRAL DISTRICT OF CALIFORNIA

Pro Se (Self-Represented Litigant) Clinic

Español

10

We are pleased to announce that a new Federal Pro Se (Self-Represented Litigant) Clinic is now open.

The Clinic is located in:

The United States Courthouse 312 N. Spring Street, Room 525; 5th Floor Los Angeles, CA 90012

Clinic Hours: Hondays, Wednesdays, and Fridays 10:00 a.m. - 12:00 p.m. 2:00 p.m. - 4:00 p.m.



The Federal Pro Se (Self-Represented Litigant) Clinic offers on-site information and guidance to individuals who are representing themselves (proceeding pro se) in federal civil actions.

For more information, please contact Public Counsel at 213-385-2977, Ext. 270.

The Federal Pro Se (Self-Represented Litigant) Clinic is administered by a non-profit law firm, Public Counsel (not by the Court.)

Federal Pro Se Clinic Annual Report (February 2009 - February 2010)

Public Counsel's Reference Materials - Instructional Guides and Forms

VLSP Legal Help Center

NORTHERN DISTRICT OF CALIFORNIA JAMES WARE, CHEF JUDGE RICHARD W. WIEKING, CLERK OF COURT

United States District Court

HOME ABOUT THE COURT LOCATIONS CONTACT CALENDARS FORMS RULES & GENERAL ORDERS FAQ

PRO SE LITIGANTS

Pro Se Handbook Privavy Notice to Pro Se Filers Tipa for Pro Se Filers Civil Litigation Packets Finding a Lawyer

VLSP Legal Help Center (San Francisco) Federal Legal Amistance Self-Help

Center (San Jose) Resources for Prisoners

JUDGES

CASES

ELECTRONIC CASE FILING

PACER

ALTERNATIVE DISPUTE RESOLUTION (ADR)

CRIMINAL JUSTICE ACT (CJA)

CURRENCE OFFICE

HORE > Pro Se Litigants

The VLSP Legal Help Center at the San Franc Courthouse

The Legal Help Center is a free service offered by the Volunteer Legal Services Program-Association of San Francisco ("VLSP") to provide information and limited-scope legal as to pro se litigants in civil cases. The Legal Help Center is a project of the Bar Association Francisco and is not part of the United States District Court.

Location & Hours

United States Courthouse

450 Golden Gate Avenue 15th Floor, Room 2796

San Francisco, CA 94102

The Legal Help Center is staffed by an attorney employed by VLSP. All services are provi San Francisco. The center's regular office hours are:

District Court Pro Se Help Desk



Home > Resources for Persons Who File a Civil Case Without an Attorney

Resources for Persons Who File a Civil Case Without an Attorney

Someone who files a civil case on his or her own behalf is often referred to as a pro se or pro se litigant (pronounced pro say). "Pro se" is a Latin phrase meaning "for oneself." If you are a pro se litigant, the resources listed below are intended to be helpful to you.

The rules, procedures and law that affect your case are very often hard to understand. With that in mind, you should seriously consider trying to obtain professional legal assistance from an attorney instead of representing yourself as a pro se party.

The staff of the Clerk's Office can help you by answering questions about procedures, but they are *prohibited* from giving you legal advice. This means, for example, that the Clerk's staff *cannot* do any of the following:

- recommend a legal course of action or suggest ways to help you win your case;
- · predict how a district or magistrate judge may decide any issue;
- · interpret the meaning of any judicial order; or
- interpret the local rules of this Court, federal procedural rules, federal statues, or case law.

Although Court employees cannot give you legal advice, a free self-help assistance program is available to pro se litigants. For information on this program, click here.

For a copy of a written guide to filing a civil case in federal court without an attorney, click here.

For a table that summarizes the basic instructions for filing a civil case, click here.



Lessons Learned

- Challenges of set-up and addressing those challenges
- Identification of partnerships
- Level of services rendered
- Appointment of pro bono counsel
 - Creative ways of encouraging participation (not just pro bono)
 - Settlement assistance program
- Recognition of attorneys
- Coordination of services

Law Libraries: Where do we fit in?



Law Libraries as a Partnering Resource

LA Law Library: Services and Resources



- Legal research assistance
- General public legal materials
- Public access computers
- Legal research databases
- Strong referral relationships

LA Law Library: Services and Resources

 Professional staff to assist patrons in locating and using legal information resources, in print and electronic format



LA Law Library:

Services and Resources

 Provide free access to subscription legal research databases for the public

LA Law Library Catalog (Express)	LA Law Library Catalog		
Public Web Browser	BNA Corporate Practice Library		
BNA Labor and Employment Law Library	BNA Tax Practice Library		
BriefServe	CCH Government Contract Reporter		
CEB OnLaw	Foreign Law Guide		
Forms Workflow	A HeinOnline		
Index to Foreign Legal Periodicals	0 IndexMaster		
Contract Con	Legal Information Resource Center		
i Lexis	LLMC - Digital		
S LoisLaw	3 ReferenceUSA		
SmartRules	US Supreme Court Records and Briefs, 1832-1978		
S Westlaw	Xspouse		
	Software & Utilities		

LA Law Library: Services and Resources

 Provide tools to facilitate referrals from the courts to the law library



<u>Trends in State Courts and</u> <u>Replication Strategies</u>

- Trends in State Courts Pro Se Assistance
 - Interactions between state and federal
 - Possibilities for collaboration
 - Replication strategies
- Unbundled Legal Services
- Data Assessment
- Judicial Education

LALAWLIBRARY

Your Partner in Legal Research Since 1891

VII.LEP Updates andInnovations
Stacey Marz

- Language access in the courts is a hot topic
- Why?
 - It is the right thing to do
 - LEP people need access to the courts to resolve their legal disputes
 - DOJ is investigating state courts to ensure compliance with federal law
- Courts are addressing language access issues in many ways

Why LEP services helps the court

- LEP services help the litigant
 - Communicate what they need and want from the court (clerks' office and judge)
- LEP services help the court and judges
 - Court staff to provide customer service
 - Judges can understand the case
 - Judges can reach sound decisions

Federal Requirements

- Title VI of the Civil Rights Act of 1964 prohibits national origin discrimination by recipients of federal financial assistance
 - Must provide meaningful language access to LEP persons
 - Prohibit both intentional discrimination and practices that have a discriminatory impact
- EO 13166 "Improving Access for Services for Persons with Limited English Proficiency" (August 2000)
 - Recipients of federal \$ must provide meaningful access to their LEP customers
 - DOJ guidance letter to state courts (AAG Thomas Perez 8/16/10)
 - AG Holder memo of renewed commitment to language access obligations under EO 13166 (2/17/11)
- 2002 DOJ Guidance 4 factor analysis

Four-Factor Analysis

Recipients of federal \$ must reduce language barriers that can preclude meaningful access to important benefits, rights, programs, information, and services. The starting point is an individualized assessment that balances the following 4 factors:

- 1. The number or proportion of LEP persons in the eligible service population;
- 2. The frequency with which LEP individuals come in contact with the program;
- 3. The nature and importance of the program, activity, or service provided by the program to people's lives; and
- 4. The resources available to the grantee/recipient and costs.

Perez guidance letter to state courts

- DOJ areas of concern:
 - Limiting the types of proceedings for which qualified interpreter services are provided by the court.
 - Charging interpreter costs to one or more parties.
 - Restricting language services to courtrooms.
 - Failing to ensure effective communication with courtappointed or supervised personnel.
- Language services expenses should be treated as a basic and essential operating expense, not as an ancillary cost.

Court budgetary constraints

- DOJ Guidance acknowledges that recipients can consider the costs of the services and the resources available to the court as part of the determination of what language assistance is reasonably required in order to provide meaningful LEP access.
- But fiscal pressures don't provide an exemption from civil rights requirements.

§ Factors may include, but are not limited to, the following:

- The extent to which current language access deficiencies reflect the impact of the fiscal crisis as demonstrated by previous success in providing meaningful access;
- The extent to which other essential court operations are being restricted or defunded;
- The extent to which the court system has secured additional revenues from fees, fines, grants, or other sources, and has increased efficiency through collaboration, technology, or other means;
- Whether the court system has adopted an implementation plan to move promptly towards full compliance; and
- The nature and significance of the adverse impact on LEP persons affected by the existing language access deficiencies.

DOJ Expectations

- Develop and maintain periodically updated written plan on language access
 - Document language assistance services
 - How staff and LEP persons can access those services
- Adoption of court rules, statutes or administrative orders providing for universal, free and qualified court interpreting
- Strong court leadership or dedicated language services coordinator
- See example: MOU between US and Maine Judicial Branch www.lep.gov/resources/Maine_MOA.pdf

Elements of an Effective LEP Policy

- Identifying LEP persons who need language assistance
- Identifying ways in which language assistance will be provided
- Training staff
- Providing notice to LEP persons
- Monitoring and updating LEP policy
Examples of Language Assistance Services

- Direct foreign/native language communication by fluent bilingual staff
- Interpretation (oral), conducted in-person, via telephone or video conference by qualified interpreters
- Translation (written) by qualified translators

Interpretation

- The immediate communication of meaning from one language (the source language) into another (the target language). An interpreter conveys meaning orally, while a translator conveys meaning from written text to written text.
- Interpreters are subject to specific codes of conduct and should be well-trained in the skills, ethics, and subject-matter language.
 - Qualification procedures by courts include certification, assessments, training, experience

Bilingual staff provide language assistance

- Bilingual staff can conduct the business of the workplace in the non-English language.
- This communication does not involve interpretation or the translation between languages (unless job is interpreter).
- Requires fluency in the non-English language, including fluency in court terminology. Such fluency should be assessed prior to relying on the bilingual employee for the provision of services.

What does DOJ mean about having a "qualified interpreter" for court- activities outside the courtroom?

- Depends on where/type of interpreting needed. Depends on the nature, purpose, and context of the communication.
 - Bilingual court employee may provide direct customer service (procedure and forms information)
 - But interview by court custody investigator should be supported by highly skilled professional interpreter

Minnesota Language Access

- Every court has an LEP plan on their website
- MN statutes state the court provides and pays for interpreters in all cases
- Some documents and forms have been translated into 5 most common languages: www.mncourds.gov/selfhelp
- Directional signage in courthouse in top 5 languages

Minnesota – bilingual staff

- Some court positions are posted as bilingual required
- Bilingual staff provide help outside the courtroom
- Specialized training for bilingual court staff
- Somali liaison position: court clerk assists Somali people with court procedures and forms; travels to all court divisions to interpret between parties and court staff; does community outreach and resource development
- SHC serves as language resource hub many bilingual staff

Minnesota (cont.)

- Use ITV for some Spanish courtroom interpreting
- Partner with or refer to other agencies for language assistance
 - Completion of forms

AK Court Language Assistant 2-day Training for Bilingual Staff

- Introductions
- Program Goals
- Pre-Test About Interpreting & Language Skills
- Who is a Person of Limited English Proficiency (LEP)?
- Language Assistance in the Courts - Role, Skills, Ethics
- Qualified/Certified Interpreting -Role, Skills, Ethics
- Providing Legal Information not Legal Advice
- Photo with the Alaska Supreme Court
- Language Proficiency Self-Assessment

- Lessons Learned from Day 1
- Development of Service Scenarios
- Scenario Practice in Language Groups
- Two-Way Language Assistance
- Three-Way Language Assistance
- Commonly Used Court Terms
- Language Assistance over the Phone
- Tips for Success
- Post-Test
- Resources for Development
- Program Evaluation

Interactive training

- Individual exercises to self-assess language skills
- Group exercises to interact in 2nd language and identify legal terms
- Asked participants to provide questions they have received or expect to receive as a language assistance
- Discussed how to deal with customers wanting a higher level of help when from same community or ethnic group
- Discussed how to deal with judges wanting language assistants to be interpreters in court

INTRODUCTION

- Name
- Position
- How long have you been with the AK Court System?
- What is your native language?
- How did you learn your second language?
- In what circumstances have you assisted court customers who have spoken a language other than English?
- What challenges do you face as a language assistant?
- Tell us about any situation where you did not know how to handle a customer who needed language assistance. What did you do?

Language self-assessment

Language Self Assessment		Language 5	ielf-Assessmen	t Questions	Name	Last Name, First Name	
 I use my language: at all times at home, in social situations and at work b. always at home and occasionally at work c. only at home 			431 W. 7th A	ting to the acrossing o ngsage Interpretor Co versa, Saite 208, Ani 1-279-3430 Jackjacol	estion this self assess inter, Alasha bumigre horage, AE 19501	noné. don Justice Project	
d. raredy Z. Ecan speak my language (circle all that apply): a. to discuss abstract subjects such as politics, history, or the environment		extent that you	ould use them in	languages that yo a professional cap s to indicate the se	acity. For each In	oguage named,	- 221
 to explain how to assemble, fix or use a device to give directions to a location to device the nursence object or place to converse with family and thirnds at a social gethering 		I use this language:	Language 1: English	Language 2 (specify)	Language 3 (specify)	Language 4 (specify)	
f. to express my feelings g. to combine a child h. none of the above		At home	Ingold				
		With friends and family			1		
 When I speak my language I feel: a. more at case than when I speak English b. constraible on more subjects, whether personal or professional 		At work At school		-	-		
 comfortable on a few subjects (specify) 		At religious activity					
d. uncomfletable because there are a lot of words I don't know		For reading For news or			-		
 I read in my haqaagar every day on a variety of ndojecta frequently in certain situations (e.g. letters from family) 		entertainment (TV, radio, morvios)					
 occusionally d. I don't know how to read in my language 		Rate your skill 1 on a scale of 1 (rvel for each of th low) to 12 (high).	e langsages you l	inted above		
 My formal education in my language in: a. extensive, including college 	4	Speaking	-	-	1		
 all or part of high school all or part of grade/elementary school 		Writing					
d. I have so formal education in my language		Understanding speech			1		
 I feed construction reading these materials in my language: a. Internative, newspapers, professional Journals, religious texts, and more b. newspapers and religious texts, listents from family 		Reading					
c. letters from family d. none e. ether		Other comments:					
							3

Training for Billagual Court Employees Pre/Post Test

TrueFalse Questions

2.8

- 1. Anyone who is hillingual can interpret. _
- 2. Simultaneous interpreting is only done at the United National -
- 3. There is a shortage of qualified interpreters in the United States. -----
- 4. Insepreting can only be accomplished when everyone is present in the same room. -
- 5. People who speak some English may be antigned an interpreter in court. -
- 6. Translating is more accurate than interpreting. -----
- 7. You need to be able to read both languages in order to interpret between them. -
- 8. Translating incolves written documents, and interpreting involves and communication. -
- 9. It would be a conflict of interest to interpret for both parties in a divorce action.
- 10: Court interpreters explain complex legal issues to defendents who don't speak English. -

Multiple Choice Questions

- E. A target language in
 - a. a languaga into which you interpret
 - b. a barguage learned in adout
 - 4. a language in danger of exclusion.
 - E. a language spokes by immigrants
- 2. Culture
 - a. should not be considered when interpreting in court
 - b. is a significant component of interpreting in court
 - c. is related to religion, dist, and dress, not to language
 - 4. must be abandoood during the process of anaimilation
- 3. A larginger assistant
 - a. can help people who don't speak English to savigate the court system
 - b. can substitute for a cartified interpreter in cases that are not foliming
 - a. nee interpret but not transiste in court proceedings
 - 2. can fill out forms on behalf of people who can't read or write English
- 4. Cartified interporters must demonstrate proficiousy in
 - a. zimultaneous and consecutive interpreting as well as sight translation
 - 8. coltoral mediation for people who don't understand the U.S. legal system.
 - c. legal concepts, orbical behavior, and translation skills

The second second

- 4. consecutive interpreting, tratelation of legal documents, and orinized law
- 5. The main tenens of the court interpreter's orde of othics are
 - a companion, cultural everytans, and accuracy
 - b. accuracy, confidentiality, and impartiality
 - it. honosty, advonary, and cultural inversions
 - d. accuracy, impartiality, and companying

Legal Information vs. Legal Advice component

- Added to regular court training to address issues specific to language assistants
 - Asked to identify the words in the 2nd language which would be a red flag for asking for advice (akin to "Should I? or "Which is best?)
 - Asked to figure out how to say "your question asks for legal advice which I can't give you. However, I can explain the court procedure and forms in your case."
 - Practiced answers to legal advice questions by turning into legal learning opportunities (provided procedural info or used hypothicals to answer)

Edit View Insert Figmat Tools Table Window Belo	Type a question for help
brmal+(Latr - Aria) + 12 + B Z U ■ = = = := · = := := := := := := := := := := := := :	
Al Entries * I tanna	
V.A	
Sentences for Practice	
 I can't answer your questions, but I can provide you with a pamphlet about that program. Right here there is a toll-free phone number you can call for further assistance. 	
The court will provide an interpreter for you for your hearing. I'll let the clerk know they need to schedule one for you.	
The Probation Department is in the government center, three blocks north of here. When you go out the front door, turn right and go three blocks to Clinton Blvd.	
4. Here is the form to fill out to apply for those services. If you need assistance, I can translate the questions for you but I can't help you with the answers. Do you have someone at home who can help you fill it out?	
This is a summons for jury duty. It says you have to report for jury duty on March 31, but if you don't speak English very well you can be excused. If you like, I can call the jury clerk's office for you.	
You need to return to court on April 3 at 9:00. An interpreter will be provided for you at that time.	
Traffic tickets are handled in traffic court, which is in another building. You need to go across I Street to the 5 story building on the first floor.	
 I would like to help you but I'm not allowed to give legal advice. I can give you legal information. 	
9. Whether you qualify for the Public Defender or not is based on your financial situation. Would you like an application form?	
 Thank you for offering, but it's against the rules for us to accept gifts. I'm just doing my job, and that's reward enough. 	
300	



California Courts - LEP R	esources - Windows Internet Explor	44 ···
- # http://www.co	ats.ca.gov(partners/E3.Mm	
😭 🔗 🖉 Callonia Courts - 3	IP Annual III	
Calif	inte Autore Brandt Home	
1900	III > LEP Resources	
		LEP Resources
	lating transf	
	Nameng Yang per Kamagerowek	Limited-English Proficiency (LEP) Materials and Resources Translated Materian
	inteca finitively Biodola	Translated Audicial Council Forms
		Ettersaval AmAtist. Trianstalled, Court, websites
	netral Donal Meterials	Effective programma
	iof Anuartes	Taxis for Providing Dervices to LEP Lifeants
	EP Resources Informational and instructional	Multi-Impuel.abssources
	materials translated by California superior courts Tig of the Day Radio Program	Interpreter and Translator residurpes
	ochoological Resources	National LEP Resources
	Pacel Insues	Online translation foots
	contenences and Trainings	Landuase Access Reference Materias
		Translated Materials

Informational and instructional materials translated by California superior

• 4 http://www.couts.ca.go/partners/13.htm						
🐼 👩 Calfornia Courts - 12P Resources						
	Sacramento puenile depe	Includes male indency, ltaffic (rtato regarde and uniawfui	ný domesti detament i	ourt of California cviolence, tamil n, among other Ukraimian and U	y Carel, a, Irikin, ang),
	Translated J	udicial Council	Forma			
	Dorhablic sto	ience forma 🖾	nitene 12	iaanab i Ka	icean lubeto	atteste
	Dillingual and	for Translated	Court webs	ites		
	Court	Spanish	Chinese	Korean	Vetamese	Ramsian
	Cid. Counter	California Courts Self.Hela Sector				
	Los Angeles	Vietosta translatiset accord				
	Freena	Scansib Self-tello Cethic (Recyclical Legaleso				
	Santa Clara	Setting Center			Deficition Cienter	
	Voversida	Self-beta periter				

California Courts - LEP Resources - Windows Inter	net Explorer
🕒 🕢 🔹 👔 http://www.courts.ca.gov/partners/13.Min	
😭 🔅 👩 California Cauta - 12P Assources	
	Effective programe.
	The of the Dar' Radio Program Developed by the Superior Court of California, County of Venturia.
	Assisting Court Customers with Educational and Self-Help Services (ACCESS) Implemented in the Superior Court of California, County of San Francisco.
	Di-weetty articles in English and Spacish in Jocat Latins newspaper educating readers.
	Example Resource Guide to Freshs Superior Court A Spanish resource golde to the court's self-help services and jury services published and distributed to 42,000 subscribers inside an issue at 1/ds en El Valle, the largest Spanish-language newspaper in the Fresho area.
	Click here (PDF) for Program Bus Sign in English: Click here (PDF) for Program Bus Sign in Tplaneth.
	Wescame from Court Staff – Videg (Available in English, Spanish, Ronsah, Mandarin, Purgabi and Tagaling.) (prepared by the Superior Court of Contra Costa ()
	Toots for Providing Services to LEP Liligents
	Multi-Impusit <u>Trend an Interpreter?" applies</u> and <u>Trend an Interpreter?" fiver</u> Prepared for the Administrative Office of the Courts.
	Detail printable argns in English. Chinese, Korean: Spanish, and vietnamese that inform people that the court will be closed for the next holiday. It includes separate signs for each of the court holidays in 2009.

Include language services in every budget!

- Should be part of every new or existing program or protocol that involves interacting with the public
- Self-help centers, law library collaborations, setting up websites, social media accounts, classes, video, etc.
- Translate instructions and educational materials
- Factor into grant requests

Resources

- www.lep.gov
- Consortium for Language Access in the courts (www.ncsc.org/ education-and-careers/state-interpreter-certification.aspx)
- National Association of Judiciary Interpreters and Translators (www.najit.org/)
- ABA Standing committee on Legal Aid and Indigent Defendants
 (
- California courts LEP Resources:

www.courts.ca.gov/partners/53.htm



ne

cutive Order 13166

dance and Language ess Plans

rpretation and inslation

sources

J Brochures

5

a Complaint

Mission of LEP.gov Website of the Federal Interagency Working Group on Limited English Proficiency

LEP gov promotes a positive and cooperative understanding of the importance of language access to federally conducted and federally assisted programs. This website supports fair, reasoned and consistent implementation of Executive Order 13166. Title VI of the Civil Rights Act of 1964 (Title VI), and the Title VI regulations regarding language access. This site also acts as a clearinghouse, providing and linking to information, tools, and technical assistance regarding limited English proficiency and language services for federal agencies, recipients of federal funds, users of federal programs and federally assisted programs, and other stakeholders.

External links from this site are provided for informational purposes only, in keeping with the mission of the site. The United States government retains exclusive discretion to determine whether or not to post such links. The United States government does not necessarily endorse the views expressed or the facts presented on any non-federal site. Further, the United States government does not endorse any commercial products or other materials or services that may be available on any of these external sites. español

Diternet .

· 100%

· C. Lugannaryset Protect	on and correct/state interpreter certification, espin	* * × 0 mg
es 🛛 🎪 🍘 Successived States • 👔	Free Hotmal 😰 Web Silve Gallery •	
tium for Language Access in the Courts	NCSC	🚱 • 🖾 · 🖂 👼 • Enge • Safety • Tgols
National Center for	SCurr 40 Year	SEARCH Search @
Newsroom Publications Abo	ut Us Contact Donate	Follow IICSC: 🚺 📑 May 04, 2011
NFORMATION & RESOURCES	SERVICES & EXPERTS EDUCATION & CAREE	ERS CONFERENCES & EVENTS NCSC International
COURSES	Consortium for Language Ad	ccess in the courts
CERTIFICATION PROGRAMS	Our mission	So you want to be a court interpreter?
CERTIFICATION PROGRAMS	Our mission The Mission of the Consortium is to inspire and	So you want to be a court interpreter? Professional court interpreters are individuals
ICM FELLOWS PRODUCTION SERVICES	A CONTRACTOR CONTRACTOR OF A C	Professional court interpreters are individuals who possess an educated, native-like mastery of both English and a second language; display wide general knowledge, characteristic of what a minimum of two years of general education at a
ICM FELLOWS PRODUCTION SERVICES	The Mission of the Consortium is to inspire and enable its members to promote equal access to justice in courts and tribunals by eliminating language barriers for persons with limited	Professional court interpreters are individuals who possess an educated, native-like mastery of both English and a second language; display wide general knowledge, characteristic of what a minimum of two years of general education at a college or university would provide; and perform the three major types of court interpreting sight
CM FELLOWS PRODUCTION SERVICES STATE INTERPRETER CERTIFICATION Resources for Interpreter Program	The Mission of the Consortium is to inspire and enable its members to promote equal access to justice in courts and tribunals by eliminating language barriers for persons with limited English proficiency. Core Values The Consortium dedicates itself to	Professional court interpreters are individuals who possess an educated, native-like mastery of both English and a second language; display wide general knowledge, characteristic of what a minimum of two years of general education at a college or university would provide; and perform the three major types of court interpreting; sight translation, consecutive interpreting, and simultaneous interpreting.
ICM FELLOWS PRODUCTION SERVICES STATE INTERPRETER CERTIFICATION	The Mission of the Consortium is to inspire and enable its members to promote equal access to justice in courts and tribunals by eliminating language barriers for persons with limited English proficiency. Core Values	Professional court interpreters are individuals who possess an educated, native-like mastery of both English and a second language, display wide general knowledge, characteristic of what a minimum of two years of general education at a college or university would provide; and perform the three major types of court interpreting, sight translation, consecutive interpreting, and

alcome to NA.	JII - Windows Internet Explorer		
• • • •	tip://www.nejt.org/	Y 8 + X b is a	1
evorites 🙀	🖉 Supported State + 👔 Free Hotmal 🗿 Web Stor Galery +		
Helcome to NAJIT	10 III III	🔂 * 🖾 - 🗔 📾 * Expe + Safety + T	igols - 😧
NAJIT	FIND AN INTERPRETER	CONTACT NAJIT MEMBER LOGIN	

WELCOME TO NAJIT

NOME ABOUT NAJIT JOIN NAJIT CALENDAR PUBLICATIONS THE PROFESSION ADVOCACY The National Association of Judiciary Interpreters and Translators's mission is to promote quality services in the field of legal interpreting and translating. Our members play a critical role in assuring due process, equal protection and equal access for non-English or limited English proticient (LEP) individuals who interact with the judicial system.

As of 2010, NAUIT's membership of nearly 1200 professionals includes practicing judiciary interpreters and translators as well as attorneys, judges, Ph.D. linguists, educators, researchers, students, administrators, as well as managers of non-profit community language bureaus and for-profit language agencies. While most of our membership resides in the U.S. some members live and work in Latin America, Europe, Asia and Australia. Anjone with an interest in the field of judiciary interpreting and translating or who shares NAUIT's interests and objectives is welcome to join.

	IST.
Evail	

WHAT'S NEW

- CONFERENCE Registration for NAUIT's 32nd Annual Conference in Long Beach, CA is now open. The Conference will take place May 13-15, 2011. To register, please click here.
- April 13, 2011 -- SSTI is co-sponsoring two interpreter training workshops - one for Khmer (4/30/11-5/1/11) and one for Purgabi (5/7/11-5/8/11). Please go to the calendar for more information.
- April 4, 2011 -- Select courses from the conference have been approved for CIMCE credits by California.
- March 25, 2011 The Conference has been approved for Continuing Education Credits by the Texas

Diternet.

Lunch and Networking

12:15 to 1:00 Lunch Provided for Registered

SRLN Pre-Conference (2011)

VIII. Trip to local SHC

Organizer: Anna Marie Johnson

Buses are Provided – No Charge Max Capacity 66

Trip to local SHC

Customers Served by Year



Trip to local SHC

- The numbers are for total customers served each year walk-ins and telephone calls.
- The worsening economy and the highest unemployment rate in the nation did affect the number of people needing assistance.
- The total for the first quarter of 2011 is 16,722 customers served. If this keeps up, the Center will serve more in 2011 than in 2010.

99

Trip to local SHC

• http://www.clarkcountycourts.us/shc/

IX. Model State APA and SRLs

Richard Zorza

- Background (Role of APA)
- Model State APA
- History of Revision

Problems with RMSAPA

- Right to Self-Represent
- Role of Presiding Officer
- Language Access Issues
- Ultimate Decision-Maker Question

THE MSAPA'S STATED GOALS

The final version of the MSAPA purports to:

1. provide for "guarantees of fundamental fairness in contested hearings;"

2. set forth provisions that "represent best practices in the states;" and

3. set forth the "uniform minimum set of procedures to be followed by agencies subject to the act."

SRLN Pre-Conference (2011)

Adopted Comment to Sec. 403

• Subsection (h) is based on 1981 MSAPA Section 4-203(b). This Act does not expressly confer a right to self-representation in contested cases. The absence of such a provision reflects a belief that a broad right to self-representation is inappropriate for an APA that will apply globally to all contested cases, ranging from the simplest proceedings to very complex ones. States have the option to provide a right to self-representation in particular statutes that require evidentiary hearings, and the absence of a corresponding right in this Act should not be interpreted as discouraging such legislation.

SRLN Pre-Conference (2011)

MSAPA'S PROCEDURAL RIGHTS AND DUTIES

The preface to the MSAPA posits that the Act "creates only procedural rights and imposes only procedural duties." But the MSAPA fails to include procedures for contested hearings involving selfrepresented parties and parties who lack access to the language spoken at a contested hearing.

Earlier Proposed Language

- A party may exercise the right to self representation in a contested case.
- In such a case, the presiding officer shall provide information about the issues, contentions, applicable law and relevant contested case procedures, including the steps required to submit evidence, to the self-represented party. To ensure that the presiding officer is in possession of all relevant facts, and that the hearing record is fully developed for review, in such cases the presiding officer also shall ask such even-handed questions as are necessary to develop fully the positions of the parties and the evidence in support.
- The presiding officer may also take such additional discretionary neutral steps as may be necessary to ensure that the evidentiary record is fully developed.

SRLN Pre-Conference (2011)

Proposed Comment

The first paragraph of subsection () provides for a right of self representation for parties in contested case proceedings. The second paragraph requires presiding officers to accommodate the self represented party's unfamiliarity with agency procedures in contested cases by explaining those procedures to the extent consistent with fair hearing and impartial decision maker requirements. The third paragraph requires questioning to fully develop the parties factual and legal positions, and the fourth paragraph permits additional discretionary steps to ensure that the case is decided on the facts and the law. Goldberg v. Kelly (1970) 397 U.S. 254,271 (impartial decisionmaking is essential to due process of law). The presiding officer's evenhanded provision of information and engagement in the hearing process is non-neutral and promotes for a fully neutral process.

Proposed Comment

A presiding officer does not ensure a fair hearing or impartial decision making by improperly assisting one party develop his or her case at the contested hearing. Procedural adjustments such as an explanation of the issues, contentions, law and hearing procedures and even-handed questioning, do not constitute such improper assistance.
<u>Current Working Group and</u> <u>Strategy</u>

- SRLN and ATJ Chairs
- Status of Rewrite
- Planned Use of Rewrite
- Membership
- Invitation to Join
- Discussion

X. US Justice Index Plan David Udell

SRLN Pre-Conference (2011)

XI. E-Filing Access Campaign Strategy Glenn Rawdon and Allison McDermott

- Statement of the problem
- What is happening in the states of attendees
- Strategic discussion of what should be happening nationally
- New Developments

Agenda

- Statement of the problem
- What is happening in the states of attendees
- Strategic discussion of what should be happening nationally
- New Developments

E-filing—why is it important?

- E-filing is about access to the courts
- E-filing is being implemented rapidly
- E-filing is becoming mandatory

Reality of E-filing

- Most sytems do not accomodate fee waivers
- Many e-filing systems charge the e-filing fees on top of statutory fees
- E-filing system are designed for lawyers
- Systems may require setting up an account, creating an account, credit card
- In Orange county I-Can has created an efiling system for SRLs

SRLN Survey

- 15 responses
- 10 are doing e-filing, 5 are not
- Some are from the same state
- Respondents were from MN, CA, PA, DC,WY, IL some states were represented more than once, so the results may be skewed by that

Courts do provide forms to SRLS



Type of form provided to SRLs



<u>Majority of courts do not allow</u> <u>SRLS to efile</u>



Who may e-file?



Most systems require payment



E-filing still not mandatory for SRLS



<u>Requirements of mandatory to e-</u> <u>filing account</u>



Advocacy Opportunities

- Get involved in e-filing rules working panels
- Encourage your ATJ Commission to take an interest in e-filing
- Get to know your court IT and administrators
- Make sure e-filing does not thwart pro bono cases

New Developments

- LSC has invited two applications from two states to work with their courts on e-filing systems (3 were submitted).
- The applications include partnerships with LawHelp Interactive, the local courts, and the local legal services community
- If funded work will start in 2012 to deploy in early 2013
- Pro Bono Net is creating a pre-filing system for LawHelp Interactive in NY State as a proof of contest in 2011.

What is happening in your state?

• 2 minutes summary of each state approach to efiling?

Is your state doing e-filing for SRLs? Is it mandatory? Does it allow for fee waivers? Does it require accounts or trainings before using the sytem? **Simplification for Access**

XI. Brainstorm Court

Richard Zorza

- Core Concepts
- NCSC "Reengineering" Approach
- Relationship to Economic and Budget Crisis
- Relationship to ABA-Boies-Olsen Campaign

State Stories

- CA Elkins Commission
- NY Foreclosure Story
- SC Foreclosure Story
- CO Story

Simplification Ideas/Approaches

- Organizing process around key steps
- Get the data at those steps
- Minimizing steps/forms etc
- Adding or focusing resources
- Technology

More Approaches

- Moving issues out of court
- Decriminalizing
- Reviewing Notice etc
- Identification of areas of waste, delay

Simplification Brainstorm

- Anything similar in your state?
- Inefficiencies seen?
- Changes made?

XII. Problem Solving Time for All

Facilitator: Susan Ledray

SRLN Pre-Conference (2011)

XIII. Prioritizing Ideas for SRLN in 2011 – 2012 Richard Zorza

- Tasks for Next Year
- Discussion of Possible Ongoing Groups

Closing and Thanks

SRLN Pre-Conference (2011)